



VILLAGE OF COTTAGE GROVE

Comprehensive Plan

AMENDED OCTOBER 21, 2019

Village of Cottage Grove

<http://www.village.cottage-grove.wi.us/>

Contact info, meeting schedules, agendas, and minutes

Village of Cottage Grove Code of Ordinances

<https://www.ecode360.com/CO185>

Village Code of Ordinances including Zoning and Subdivision Regulations

Village Board of Trustees

John Williams, President

Troy Allen

Jeff Lennberg

Heidi Murphy

Melissa Ratcliff

Jon Russell

Sarah Valencia

Plan Commission

John Williams, Chairperson

Don Brinkmeier

Kyle Broom

Alex Jushchyshyn

Jennifer Pickel

Melissa Ratcliff

Fred Schulze

Community Development Authority

Jeff Lennberg, Chairperson

Jim Ahearn

Mike Elder

Mike Millage

John Hogan

Jerrud Rossing

Sarah Valencia

Village Staff

Matt Giese, Village Administrator

Erin Ruth, Director of Planning & Development

Lee Boushea, Village Attorney; Boushea, Segall, & Kliminski

Sean Brusegar, Director of Parks & Recreation

JJ Larson, Director of Public Works

Mike Maloney, Village Engineer; MSA Professional Services

Lisa Kalata, Village Clerk

Deb Winter, Village Treasurer

Cover photo by Robert Bertera Photography

Document History

with assistance from Vandewalle & Associates:

- Adopted April 17, 2000
- Amended June 9, 2004
- Amended June 8, 2005
- Amended August 21, 2006
- Amended August 8, 2007
- Amended July 9, 2008
- Amended and Readopted December 21, 2009

with assistance from GRAEF:

- Amended June 6, 2010
- Amended July 13, 2011
- Amended June 18, 2012
- Amended June 17, 2013

prepared by Village Staff:

- Amended July 21, 2014
- Amended October 21, 2019

**VILLAGE OF COTTAGE GROVE
PLAN COMMISSION RESOLUTION 2019-11
ADOPTING AND RECOMMENDING AMENDMENTS TO THE COMPREHENSIVE
PLAN
OF THE VILLAGE OF COTTAGE GROVE, DANE COUNTY, WISCONSIN**

WHEREAS, §66.1001(4), Wisconsin Statutes, establishes the required procedure for a local government to adopt a comprehensive plan, and §66.1001(2) identifies the required elements of a comprehensive plan; and

WHEREAS, the Plan Commission has the authority to recommend that the Village Board adopt a "comprehensive plan" under §66.1001(4)(b); and

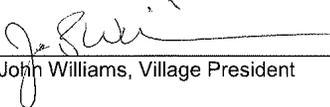
WHEREAS, the Village has prepared a document named *Village of Cottage Grove Comprehensive Plan*, containing all maps and other descriptive materials and can be found on the Village website at www.vi.cottagegrove.wi.gov under the Planning tab, to be the comprehensive plan for the Village under §66.1001, Wisconsin Statutes; and

NOW, THEREFORE, BE IT RESOLVED that the Plan Commission of the Village of Cottage Grove hereby adopts the *Comprehensive Plan* as the Village's comprehensive plan under §66.1001(4); and

BE IT FURTHER RESOLVED that the Chairperson of the Plan Commission certifies a copy of the attached amendments to the *Comprehensive Plan* to the Village Board; and

BE IT FINALLY RESOLVED that the Plan Commission hereby recommends that the Village Board adopt an ordinance to constitute official Village approval of the changes, identified as Exhibit A, to the "*Village of Cottage Grove Comprehensive Plan*," under WI§66.1001.

Adopted this 21st of October 2019.



John Williams, Village President

Attest:



Lisa Kalata, Clerk

**ORDINANCE NO. 08-2019
AN ORDINANCE TO ADOPT THE AMENDMENTS TO THE
COMPREHENSIVE PLAN
OF THE VILLAGE OF COTTAGE GROVE, WISCONSIN.**

The Village Board of the Village of Cottage Grove, Wisconsin, does ordain as follows:

SECTION 1. The Village of Cottage Grove is authorized to prepare and adopt a comprehensive plan as defined in sections 66.1001(1)(a) and 66.1001(2) of the Wisconsin Statutes.

SECTION 2. The Village Board has adopted and followed written procedures designed to foster public participation in every stage of the preparation of a comprehensive plan as required by section 66.1001(4)(a) of the Wisconsin Statutes.

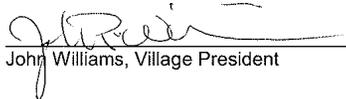
SECTION 3. The Plan Commission of the Village of Cottage Grove, by a majority vote of the entire Commission recorded in its official minutes, has adopted a resolution recommending to the Village Board the adoption of the document entitled "VILLAGE OF COTTAGE GROVE COMPREHENSIVE PLAN," containing all of the elements specified in section 66.1001(2) of the Wisconsin Statutes.

SECTION 4. The Village of Cottage Grove has held at least one public hearing on this ordinance, in compliance with the requirements of section 66.1001(4)(d) of the Wisconsin Statutes, and provided numerous other opportunities for public involvement per its adopted public participation strategy and procedures.

SECTION 5: The Village Board of the Village of Cottage Grove, Wisconsin, does, by enactment of this ordinance, formally adopt the changes identified as *Exhibit A*, "VILLAGE OF COTTAGE GROVE COMPREHENSIVE PLAN AMENDMENTS," pursuant to section 66.1001(4)(c) of the Wisconsin Statutes.

SECTION 6. This ordinance shall take effect upon passage by a majority vote of the members-elect of the Village Board and publication/posting as required by law.

Adopted this 21st day of October 2019.



John Williams, Village President

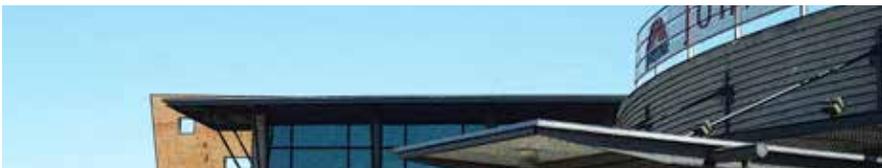
Attest:



Lisa Kalata, Clerk



Table of Contents



Introduction

Chapter One: Issues & Opportunities

Chapter Two: Agricultural Resources

Chapter Three: Natural Resources

Chapter Four: Cultural Resources

Chapter Five: Land Use

Chapter Six: Transportation

Chapter Seven: Community Facilities

Chapter Eight: Housing & Neighborhoods

Chapter Nine: Economic Development

Chapter Ten: Intergovernmental Cooperation

Chapter Eleven: Implementation



Introduction



The Village of Cottage Grove is a dynamic community located in the Madison metropolitan area. The Village was a leader of population and housing growth in Dane County, as well as the State of Wisconsin in the 1990s and 2000s. This growth has been fueled by employment and housing booms observed throughout most of Dane County. The Village benefits from its outstanding location (only 15 minutes from downtown Madison and 60 minutes to Milwaukee) and an excellent transportation system with CTH N interchanges at I-94 to the north, USH 12/18, and I-39/90 to the south. Several key County highways also provide easy access to the region. During the 2000s, the Village emerged as an employment center, attracting a high-quality of development and good jobs. The Village's attention to preserving the character of the community, and its approach to growth management has contributed to its ability to reserve the best locations for the right types of de-

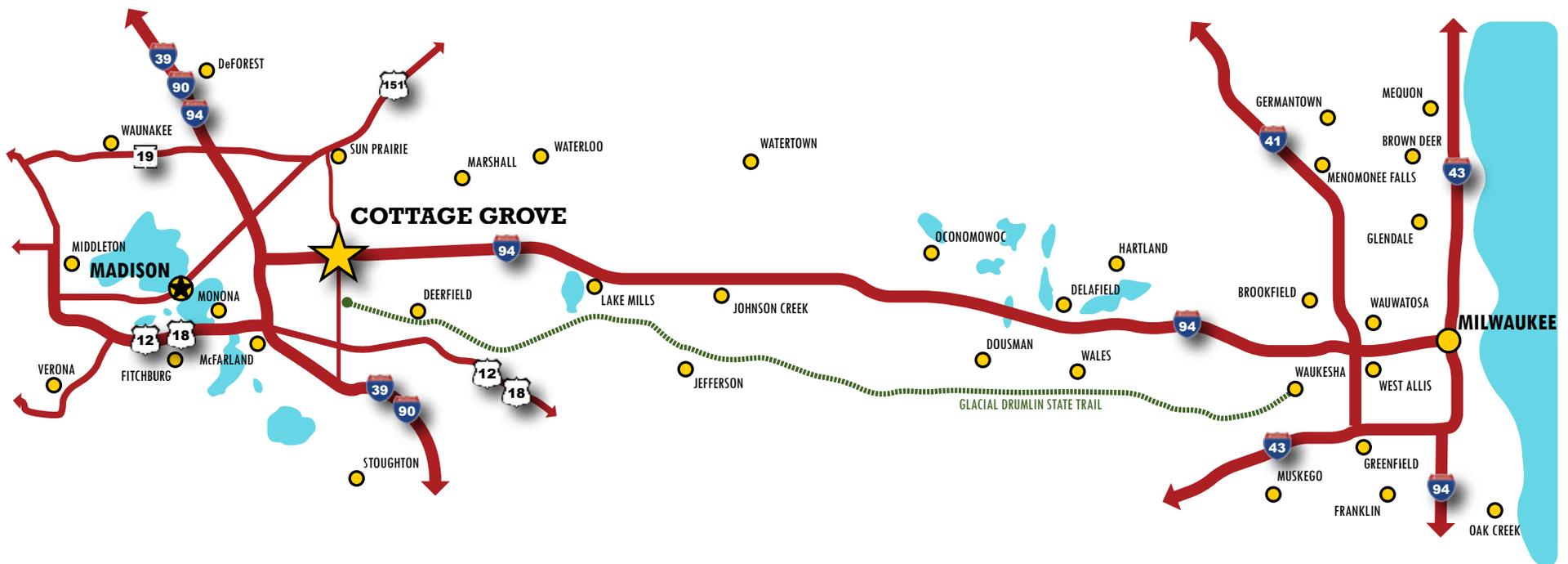
velopment. The Village has also remained committed to the plan of strengthening its core through building a new “downtown” central business and civic hub. As the Village expands over the next 20–30 years and continues to establish itself as a housing and employment destination, it will be faced with many critical challenges and many exciting opportunities. This Plan is intended to help guide the Village in addressing challenges and pursuing new opportunities.

One of the first communities in Wisconsin to adopt a comprehensive plan under the State’s “Smart Growth” legislation, the Village has also been very successful in implementing its plans. With this 10-year update to its initial Comprehensive Plan, the Village takes an opportunity to celebrate what it has achieved, check its course, establish new priorities, and gear up the next stage in realizing its vision.

A. Purpose of this Plan

This Comprehensive Plan is a blueprint for the short-range and long-range growth and development of the Village of Cottage Grove. It is designed to be used by Village officials as a policy to guide and direct community development decisions, to assist with community facility budgeting, and be used as a tool to focus and stimulate private housing, business, and industrial investment in the Village. As a long range comprehensive planning tool concerned with a wide variety of environmental, economic, and social factors, this Comprehensive Plan must examine and provide recommendations for areas currently within the Village of Cottage Grove’s corporate limits and beyond.

State Statutes §66.1001(2) require that a comprehensive plan include the following nine elements: (1) issues and opportunities (providing the basis for goals, objectives, policies, and programs



Cottage Grove within the Madison/Milwaukee corridor; Source: Village of Cottage Grove

to guide future development over a 20-year planning period), (2) housing, (3) transportation, (4) utilities and community facilities, (5) agricultural, natural, and cultural resources, (6) economic development, (7) intergovernmental cooperation, (8) land use, and (9) implementation.

This Comprehensive Plan is organized into chapters based on the above listed required elements. Each chapter provides an overview of relevant “background information” intended to fulfill State requirements and inform plan development; and a set of goals, objectives, policies and recommendations. The Goals, Objectives, Policies, and Programs outline the policy desires and strategic directions of the Village.

B. Plan Development Process

This Comprehensive Plan was prepared under the State of Wisconsin’s comprehensive planning legislation, adopted in 1999 and contained in §66.1001, Wisconsin Statutes. This Plan meets all of the statutory elements and requirements of the comprehensive planning law. After 2010, only those plans that contain the nine required elements and adopted under the state’s prescribed procedures may be legally used to make zoning, subdivision, and official mapping decisions.

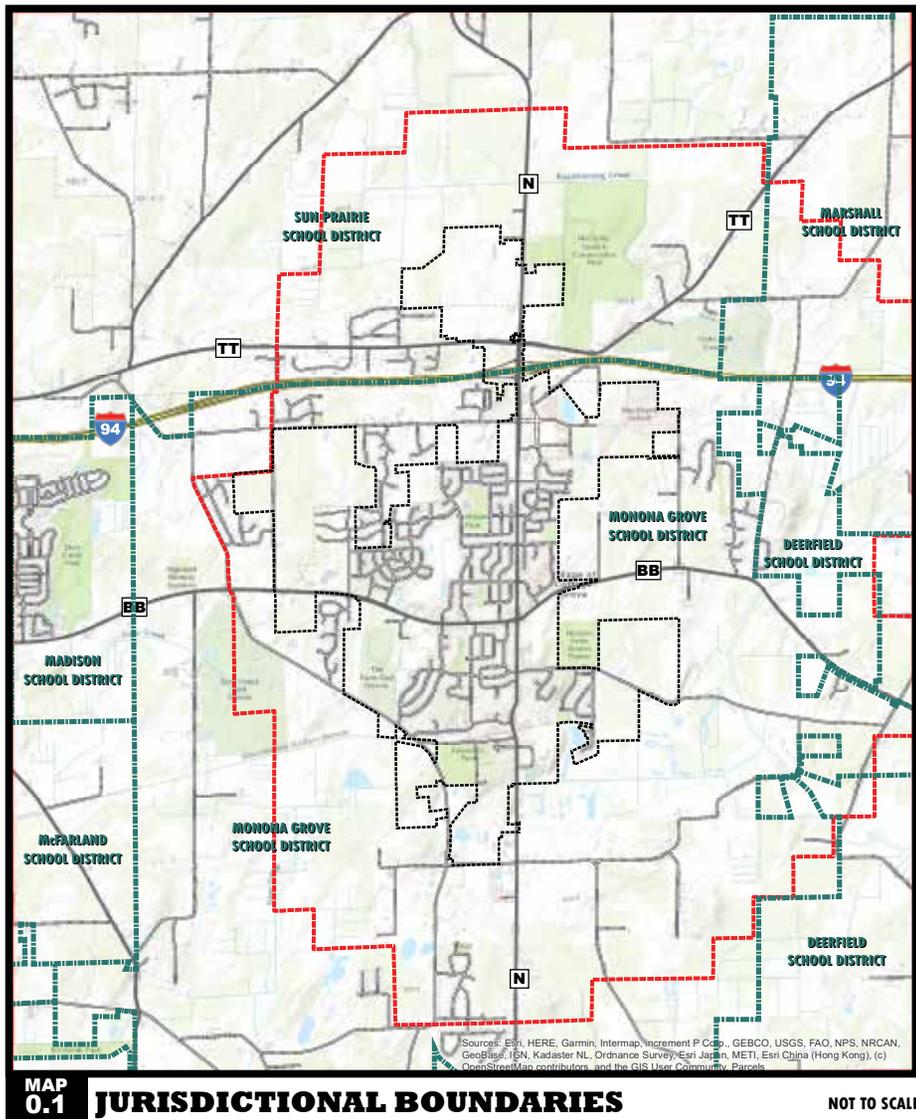
In addition to providing sound public policy guidance, a comprehensive plan should incorporate an inclusive public participation process to ensure that its recommendations reflect a broadly supported future vision. This includes mechanisms such as formally adopting written procedures designed to foster public participation at every stage of the comprehensive planning process. The planning process for the Village of Cottage Grove included several public meetings/discussions and a public hearing. This effort reflects the dedicated commitment of the Plan Commission, Village Board, and Village staff to this process and to on-going input from Cottage Grove citizens, representatives from neighboring jurisdictions and special interest groups. This effort also reflects the fact that the recommendations of this Plan are generally con-

PLAN ADOPTION PROCESS

Preparation of a comprehensive plan is authorized under §66.1001, Wisconsin Statutes. Before adoption, a plan must go through a formal public hearing and review process. The Plan Commission adopts a resolution recommending that the Village Board enacts an ordinance adopting the plan as the Village’s official comprehensive plan.

Following Plan Commission approval, the Village Board holds a public hearing to discuss the proposed ordinance adopting the plan. The Village typically conducts the public hearing at a joint meeting of the Plan Commission and Village Board. Copies of the public hearing draft of the plan are forwarded to a list of local and state governments for review. A Class 1 notice must precede the public hearing at least 30 days before the hearing. The notice must include a summary of the plan and information concerning where the entire document may be inspected or obtained. The Village Board may then adopt the ordinance approving the plan as the Village’s official comprehensive plan.

This formal, well-publicized process facilitates broad support of plan goals and recommendations. Consideration by both the Plan Commission and Village Board assures that both bodies understand and endorse the plan’s recommendations.



sistent with other adopted local and regional plans, long-standing state and regional policies, and sound planning and development practices.

C. General Regional Context

The Village of Cottage Grove is located in eastern Dane County. Situated within the growing Madison metro area, Cottage Grove is bordered by the Town of Cottage Grove to the east, west, and south; and the Town of Sun Prairie to the north. Interstate-94 passes along the northern edge of the Village. Other major regional connections are established through CTH BB running east-west and CTH N running north-south. Map 0.1 shows adjacent and overlapping jurisdictions in and around the planning area. All of the Village and much of the surrounding Town of Cottage Grove lie within the Monona Grove School District.

D. Selection of the Planning Area

The Village municipal boundary encompasses approximately 4.6 square miles. The planning area includes all land within that area and all land in which the Village has both a short-term and long-term interest in planning and development activity. In order to adequately take into consideration the regional influences on the Village, the scale of this planning effort went beyond the boundaries of the Village. This Comprehensive Plan includes recommendations for land within the Village’s municipal limits, and also land within its extraterritorial jurisdiction (ETJ) in the neighboring Towns of Cottage Grove and Sun Prairie. As authorized by State Statutes, the Village of Cottage Grove’s ETJ extends up to 1 ½ miles from the Village limits, except where it abuts the 3 mile ETJs of the nearby cities of Sun Prairie and Madison, as depicted on Map 0.1. The ETJ boundary may change over time as annexations occur in the various municipalities.